

117TH CONGRESS  
1ST SESSION

# H. R. 3240

To require the Secretary of the Interior and the Secretary of Agriculture to more efficiently develop domestic sources of the minerals and mineral materials of strategic and critical importance to the economic and national security and manufacturing competitiveness of the United States, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 14, 2021

Mr. AMODEI (for himself, Mr. WESTERMAN, Mr. YOUNG, Mr. LAMALFA, Mr. FULCHER, Mr. RESCHENTHALER, and Mrs. LESKO) introduced the following bill; which was referred to the Committee on Natural Resources

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## A BILL

To require the Secretary of the Interior and the Secretary of Agriculture to more efficiently develop domestic sources of the minerals and mineral materials of strategic and critical importance to the economic and national security and manufacturing competitiveness of the United States, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “National Strategic and  
5       Critical Minerals Production Act of 2021”.

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3                 (1) The industrialization of developing nations  
4 has driven demand for nonfuel minerals necessary  
5 for telecommunications, military technologies,  
6 healthcare technologies, and conventional and renew-  
7 able energy technologies.

8                 (2) The availability of minerals and mineral  
9 materials are essential for economic growth, national  
10 security, technological innovation, and the manufac-  
11 turing and agricultural supply chain.

12                 (3) Minerals and mineral materials are critical  
13 components of every transportation, water, tele-  
14 communications, and energy infrastructure project  
15 necessary to modernize the crumbling infrastructure  
16 of the United States.

17                 (4) The exploration, production, processing,  
18 use, and recycling of minerals contribute signifi-  
19 cantly to the economic well-being, security, and gen-  
20 eral welfare of the United States.

21                 (5) Constraints on mineral supply chains are  
22 expected to grow globally due to increased demand,  
23 leading to higher costs of raw materials necessary  
24 for innovative technologies to combat climate  
25 change.

1                         (6) China currently controls the majority of  
2                         worldwide production of certain minerals, includ-  
3                         ing—

- 4                             (A) rare earth minerals;  
5                             (B) graphite and graphene;  
6                             (C) lithium; and  
7                             (D) vanadium.

8                         (7) Domestic mineral production must grow to  
9                         allow the United States to fulfill its national secu-  
10                         rity, healthcare, infrastructure, energy, manufac-  
11                         turing, agricultural, and environmental needs.

12                         (8) In order to ensure the United States re-  
13                         mains economically competitive, domestic production  
14                         of minerals and mineral materials must be  
15                         prioritized and bolstered through reducing existing  
16                         constraints on mineral access.

17                         (9) As of 2020, the United States is entirely  
18                         import dependent for 17 key mineral resources, and  
19                         more than 50 percent import dependent for an addi-  
20                         tional 29 mineral commodities. United States min-  
21                         eral import reliance has nearly doubled over the past  
22                         20 years.

23                         (10) The United States permitting process—  
24                         which takes on average 7 to 10 years or more—is  
25                         one of the principal barriers to the domestic mining

1       sector's ability to ensure robust mineral supply  
2       chains and creates a competitive disadvantage in at-  
3       tracting investment for mineral development.

4 **SEC. 3. DEFINITIONS.**

5       In this Act:

6              (1) AGENCY.—The term “agency” means—  
7                  (A) any agency, department, or other unit  
8                  of Federal, State, local, or tribal government; or  
9                  (B) an Alaska Native Corporation.

10             (2) ALASKA NATIVE CORPORATION.—The term  
11       “Alaska Native Corporation” has the meaning given  
12       the term “Native Corporation” in section 3 of the  
13       Alaska Native Claims Settlement Act (43 U.S.C.  
14       1602).

15             (3) LEAD AGENCY.—The term “lead agency”  
16       means the agency with primary responsibility for  
17       issuing a mineral exploration or mine permit for a  
18       project.

19             (4) MINERAL EXPLORATION OR MINE PER-  
20       MIT.—The term “mineral exploration or mine per-  
21       mit” includes—

22                  (A) an authorization of the Bureau of  
23       Land Management or the Forest Service, as ap-  
24       plicable, for premining activities that requires  
25       an environmental impact statement or similar

1           analysis under the National Environmental Pol-  
2           icy Act of 1969 (42 U.S.C. 4321 et seq.);

3           (B) a plan of operations issued by—

4                 (i) the Bureau of Land Management  
5                 under subpart 3809 of part 3800 of title  
6                 43, Code of Federal Regulations (or suc-  
7                 cessor regulations); or

8                 (ii) the Forest Service under subpart  
9                 A of part 228 of title 36, Code of Federal  
10                 Regulations (or successor regulations); and

11                 (C) a permit issued under an authority de-  
12                 scribed in section 3503.13 of title 43, Code of  
13                 Federal Regulations (or successor regulations).

14                 (5) PROJECT.—The term “project” means a  
15                 project for which the issuance of a permit is re-  
16                 quired to conduct activities for, relating to, or inci-  
17                 dental to mineral exploration, mining, beneficiation,  
18                 processing, or reclamation activities—

19                 (A) on a mining claim, millsite claim, or  
20                 tunnel site claim for any locatable mineral; or

21                 (B) relating to a Federal mineral lease  
22                 leased under—

23                 (i) the Mineral Leasing Act for Ac-  
24                 quired Lands (30 U.S.C. 351 et seq.); or

## 4 SEC. 4. IMPROVING DEVELOPMENT OF STRATEGIC AND 5 CRITICAL MINERALS.

(a) DEFINITION OF STRATEGIC AND CRITICAL MINERALS.—In this section, the term “strategic and critical minerals” means minerals that are necessary—

(2) for the energy infrastructure of the United States, including—

13 (A) pipelines;

14 (B) refining capacity;

15 (C) electrical power generation and trans-  
16 mission; and

(D) renewable energy production;

1       (b) CONSIDERATION OF CERTAIN DOMESTIC MINES  
2 AS INFRASTRUCTURE PROJECTS.—A domestic mine that,  
3 as determined by the lead agency, will provide strategic  
4 and critical minerals shall be considered to be an infra-  
5 structure project for the purposes of Executive Order  
6 13807 (42 U.S.C. 4370m note, relating to Establishing  
7 Discipline and Accountability in the Environmental Re-  
8 view and Permitting Process for Infrastructure Projects).

9 **SEC. 5. RESPONSIBILITIES OF THE LEAD AGENCY.**

10       (a) IN GENERAL.—The lead agency shall appoint a  
11 project lead within the lead agency, who shall coordinate  
12 and consult with cooperating agencies and any other agen-  
13 cies involved in the permitting process, project proponents,  
14 and contractors to ensure that cooperating agencies and  
15 other agencies involved in the permitting process, project  
16 proponents, and contractors—  
17           (1) minimize delays;  
18           (2) set and adhere to timelines and schedules  
19           for completion of the permitting process;  
20           (3) set clear permitting goals; and  
21           (4) track progress against those goals.

22       (b) DETERMINATION UNDER THE NATIONAL ENVI-  
23 RONMENTAL POLICY ACT OF 1969.—  
24           (1) IN GENERAL.—To the extent that section  
25 102(2)(C) of the National Environmental Policy Act

1       of 1969 (42 U.S.C. 4332(2)(C)) applies to the  
2       issuance of any mineral exploration or mine permit,  
3       the requirements of such section shall be deemed  
4       satisfied if the lead agency determines that a State  
5       or Federal agency acting under State or Federal law  
6       has addressed or will address the following factors:

7                     (A) The environmental impact of the ac-  
8                     tion to be conducted under the permit.

9                     (B) Possible adverse environmental effects  
10                  of actions under the permit.

11                  (C) Possible alternatives to issuance of the  
12                  permit.

13                  (D) The relationship between long- and  
14                  short-term uses of the local environment and  
15                  the maintenance and enhancement of long-term  
16                  productivity.

17                  (E) Any irreversible and irretrievable com-  
18                  mitment of resources that would be involved in  
19                  the proposed action.

20                  (F) The ability of the public to participate  
21                  during the decision-making process for author-  
22                  izing actions under the permit.

23                  (2) WRITTEN REQUIREMENT.—In making a de-  
24                  termination under paragraph (1), not later than 90  
25                  days after receipt of an application for the permit,

1       the lead agency, in a written record of decision,  
2       shall—

3                 (A) explain the rationale used in reaching  
4                 the determination; and

5                 (B) state the facts in the record that are  
6                 the basis for the determination.

7       (c) COORDINATION ON PERMITTING PROCESS.—

8                 (1) IN GENERAL.—The lead agency shall en-  
9                 hance government coordination for the permitting  
10          process by—

11                 (A) avoiding duplicative reviews;  
12                 (B) minimizing paperwork; and  
13                 (C) engaging other agencies and stake-  
14          holders early in the process.

15                 (2) CONSIDERATIONS.—In carrying out para-  
16          graph (1), the lead agency shall consider—

17                 (A) deferring to, and relying on, baseline  
18          data, analyses, and reviews performed by State  
19          agencies with jurisdiction over the proposed  
20          project; and

21                 (B) to the maximum extent practicable,  
22          conducting any consultations or reviews concur-  
23          rently rather than sequentially if concurrent  
24          consultation or review would expedite the proc-  
25          ess.

## 1                   (3) MEMORANDUM OF AGENCY AGREEMENT.—

2                   At the request of a State or local planning agency,  
3                   the lead agency, in consultation with other Federal  
4                   agencies with relevant jurisdiction in the environ-  
5                   mental review process, may establish memoranda of  
6                   agreement with the project sponsor, State and local  
7                   governments, and other appropriate entities to ac-  
8                   complish the coordination activities described in this  
9                   subsection.

## 10                  (d) SCHEDULE FOR PERMITTING PROCESS.—

11                 (1) IN GENERAL.—For any project for which  
12                 the requirements of section 102(2)(C) of the Na-  
13                 tional Environmental Policy Act of 1969 (42 U.S.C.  
14                 4332(2)(C)) are not deemed satisfied by the lead  
15                 agency under subsection (b), at the request of a  
16                 project proponent, the lead agency, cooperating  
17                 agencies, and any other agencies involved with the  
18                 mineral exploration or mine permitting process shall  
19                 enter into an agreement with the project proponent  
20                 that sets time limits for each part of the permitting  
21                 process, including—

22                 (A) the decision on whether to prepare an  
23                 environmental impact statement or similar anal-  
24                 ysis required under section 102(2)(C) of the

1           National Environmental Policy Act of 1969 (42  
2           U.S.C. 4332(2)(C));

3           (B) a determination of the scope of any en-  
4           vironmental impact statement or similar anal-  
5           ysis required under such section;

6           (C) the scope of, and schedule for, the  
7           baseline studies required to prepare an environ-  
8           mental impact statement or similar analysis re-  
9           quired under such section;

10          (D) preparation of any draft environmental  
11           impact statement or similar analysis required  
12           under such section;

13          (E) preparation of a final environmental  
14           impact statement or similar analysis required  
15           under such section;

16          (F) any consultations required under appli-  
17           cable law;

18          (G) submission and review of any com-  
19           ments required under applicable law;

20          (H) publication of any public notices re-  
21           quired under applicable law; and

22          (I) any final or interim decisions relating  
23           to such project.

24          (2) TIME LIMIT FOR PERMITTING PROCESS.—  
25          Except if extended by mutual agreement of the

1 project proponent and the lead agency, the time pe-  
2 riod for the total review process described in para-  
3 graph (1) may not exceed 30 months.

4 (e) LIMITATION ON ADDRESSING PUBLIC COM-  
5 MENTS.—The lead agency is not required to address any  
6 agency or public comments that were not submitted—

7 (1) during a public comment period or consulta-  
8 tion period provided during the permitting process;  
9 or

10 (2) as otherwise required by law.

11 (f) FINANCIAL ASSURANCE.—Notwithstanding any  
12 other provision of law, the lead agency shall determine the  
13 amount of financial assurance required for reclamation of  
14 a mineral exploration or mining site. Such amount shall  
15 be sufficient to cover the estimated cost of contracting  
16 with a third party to reclaim the operations according to  
17 the reclamation plan, including construction and mainte-  
18 nance costs for any treatment facilities necessary to meet  
19 Federal, State, and Tribal environmental standards.

20 (g) PROJECTS WITHIN NATIONAL FORESTS.—With  
21 respect to projects on National Forest System land (as  
22 defined in section 11(a) of the Forest and Rangeland Re-  
23 newable Resources Planning Act of 1974 (16 U.S.C.  
24 1609(a))) the lead agency shall—

1                         (1) exempt from the requirements of part 294  
2                         of title 36, Code of Federal Regulations (or suc-  
3                         cessor regulations)—

4                         (A) all areas of identified mineral re-  
5                         sources in land use designations, other than  
6                         nondevelopment land use designations, in exist-  
7                         ence on the date of enactment of this Act; and

8                         (B) all additional routes or areas that the  
9                         lead agency determines necessary to facilitate  
10                         the construction, operation, maintenance, and  
11                         restoration of an area described in subpara-  
12                         graph (A); and

13                         (2) continue to apply the exemptions described  
14                         in paragraph (1) after the date on which approval  
15                         of the minerals plan of operations described in sec-  
16                         tion 3(4)(B)(ii) for the National Forest System land.

17                         (h) APPLICATION TO EXISTING PERMIT APPLICA-  
18                         TIONS.—

19                         (1) IN GENERAL.—Upon written request by an  
20                         applicant to the lead agency, this section shall apply  
21                         to a mineral exploration or mine permit for which an  
22                         application was submitted before the date of enact-  
23                         ment of this Act.

24                         (2) IMPLEMENTATION.—This section applies to  
25                         a request for a mineral exploration or mine permit

1 submitted on a date that is not less than 30 days  
2 after the date of enactment of this Act.

3 **SEC. 6. SECRETARIAL ORDER NOT AFFECTED.**

4 This Act shall not apply to any mineral described in  
5 Secretarial Order 3324, issued by the Secretary of the In-  
6 terior on December 3, 2012, in any area to which the  
7 order applies.

